

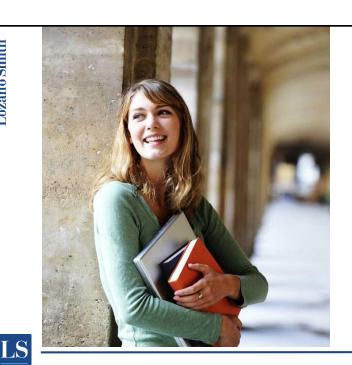
## Implementing the New Title IX Regulations

Presented by: Stephanie M. White

WEST CONTRA COSTA UNIFIED SCHOOL DISTRICT Office of Educational Equity

August 25, 2020

Lozano Smith



### What We Will Cover

- New Title IX Regulations Overview
- The Roles and Responsibilities of District Administrators and Employees
- Training, Notice, and Posting Requirements
- Steps for Assessing And Processing Complaints Under Title IX
- Informal Resolution
- Appeal Rights
- Record Keeping Requirements

## Title IX and the New Regulations

### The Plain Language of Title IX

"No person in the United States shall, <u>on the basis of</u> <u>sex</u>, be excluded from <u>participation</u> in, be denied the <u>benefits</u> of, or be subjected to <u>discrimination</u> under any education program or activity receiving Federal financial assistance."

20 U.S.C. § 1681 et seq.



### What Does Title IX Cover?

- 1. Education Programs or Activities
- 2. Sports
- 3. Employment
- 4. Equal Access to Facilities
- 5. Admissions and Recruitment
- 6. Sexual Harassment\*

(34 C.F.R. Part 106)

\*New regulations that have the full force and effect of law





### Why Title IX is Important - Potential Impact of Sexual Misconduct on Students and Employees



- Shame, humiliation, stress, anxiety, depression, loss of sleep
- Impaired learning/poor work performance
- Absenteeism/turnover
- Culture of discrimination
- Civil liability (monetary damages, attorney fees)
- Negative media attention and public outcry
- OCR Resolution Agreement
- Loss of federal funds

### Required Response to Sexual Harassment

"A recipient with <u>actual knowledge</u> of <u>sexual harassment</u> in an <u>education</u> <u>program or activity</u> of the recipient against a <u>person in the United</u> <u>States</u>, must respond promptly in a manner that is not deliberately indifferent. A recipient is <u>deliberately indifferent</u> only if its response to sexual harassment <u>is clearly unreasonable in light of the known</u> <u>circumstances</u>."

- Section 106.44 of the 2020 Final Rule (emphasis added)



New Definitions
Actual Knowledge (K-12)

When any employee has notice of sexual harassment or allegations of sexual harassment

Formal Complaint

A document filed by a complainant or signed by the Title IX Coordinator alleging sexual harassment against a respondent, and requesting that the recipient (district) investigate the allegation

Complainant

An individual who is alleged to be the victim of the conduct that could constitute sexual harassment

Respondent

An individual who has been reported to be the perpetrator of conduct that could constitute sexual harassment



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## <section-header> New Definitions – Sexual Harassment Sexual Harassment is conduct on the basis of sex that satisfies on one or nore of the following: An employee conditioning the provision of an aid, benefit, or service of the district on the complainant's participation in unwelcome sexual conduct ; Unwelcome conduct determined by a reasonable person to be so severe, pervasive <u>and</u> objectively offensive that it effectively denies a person equal access to the district's education program or activity; or "Sexual assault" as defined in 20 U.S.C. 1092(f)(6)(A)(v), "dating violence" as defined in 34 U.S.C. 12291(a)(10), "domestic violence" as defined in 34 U.S.C. 12291(a)(3), or "stalking" as defined in 34 U.S.C. 12291(a)(30).

New Definitions – Sexual Harassment

### Sexual assault:

- Actual or intentional physical sexual acts against a person without consent that may include:
  - Rape, rape and seduction, sodomy, lewd and lascivious acts, oral copulation, sexual penetration, sexual battery, and sexual assault.
- "No consent" may include:
  - Force, duress, violence, fear of immediate harm, inability to consent (including statutory rape).

### Dating violence:

• Violence committed by a person who is or has been in a social relationship of a romantic or intimate nature with the victim.

(34 U.S.C. 12291(a)(10).)



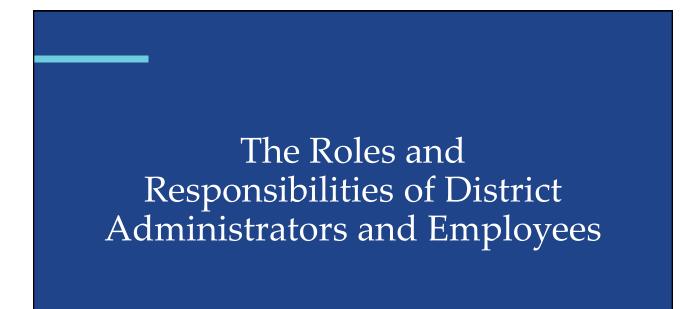
## New Definitions – Sexual Harassment Domestic violence: Felony or misdemeanor crimes of violence committed by: a current or former spouse or intimate partner of the complainant, a person with whom the complainant shares a child in common, a person who is cohabitating with or has cohabitated with the complainant as a spouse or intimate partner, a person similarly situated to a spouse of the complainant under the domestic or family violence laws of the jurisdiction receiving grant monies Any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws.

(34 U.S.C. 12291(a)(8).)





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### Title IX Coordinator

### Rhonda Haney

Director, Office of Educational Equity/Title IX Coordinator

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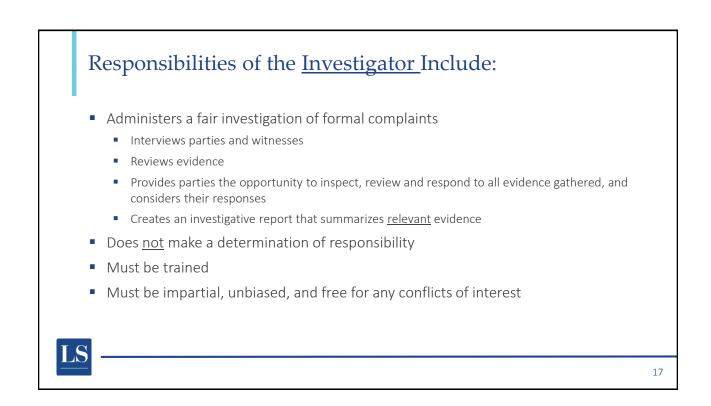


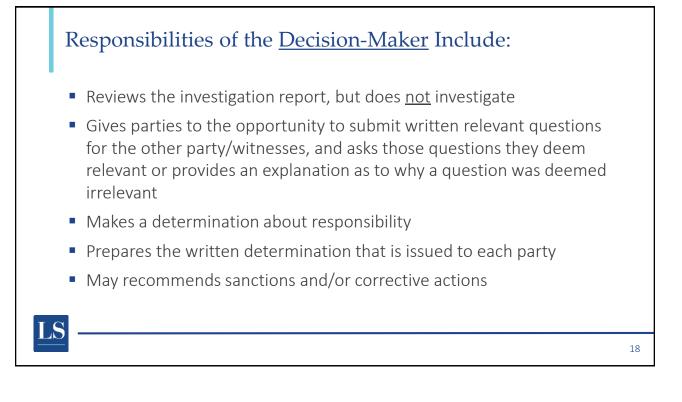
## Responsibilities of the <u>Title IX Coordinator</u> Include:

- Provides or coordinates Title IX trainings and preventative measures
- Offers supportive measure to complainant and respondent
- Explains the grievance/complaint process to the complainant
- Receives all complaints and oversees the complaint/grievance or informal resolution process
- May sometimes investigate complaints, but is never the decision-maker
- Determines mandatory and discretionary dismissals
- Evaluates corrective actions
- Addresses patterns or problems



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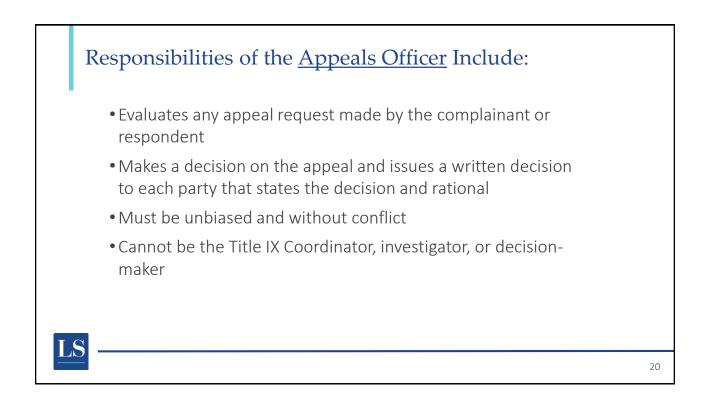




### Responsibilities of the <u>Informal Resolution Officer</u> Include:

- Facilitates the informal resolution process
- Trained, unbiased and without conflict
- May be the Title IX Coordinator or another unbiased party
- Verifies a complaint meets the criteria for informal resolution, and that the parties have given voluntary, written consent
- Ensures the parties know their rights, including their right to withdraw at any time prior to a resolution being reached





### Responsibilities of <u>All Employees</u> Include:



- Report to the District's Title IX Coordinator, as well as any additional designated individuals (school site administrators), any known claims of potential sexual harassment.
- All employees should be trained on how to identity potential sexual harassment issues and report it.



### **Criminal Investigation**

- 1. A police investigation does *not* relieve a district of its obligations under Title IX or state laws
- 2. Gathering evidence
  - A brief delay is permissible, but it is not good cause to delay sending the written notice of the investigation
  - Criminal reports may be useful for fact gathering
  - Coordinate with local law enforcement





### **Training Requirements**

Title IX Coordinators, investigators, decision-makers, and any person who facilitates an informal resolution process, must be trained on, at least:

- The definition of sexual harassment in § 106.30,
- The scope of the district's education program or activity,
- How to conduct an investigation and the complaint/grievance process, including appeals (and hearings, if applicable), and the informal resolution processes, as applicable,
- How to serve impartially, including by avoiding prejudgment of the facts at issue, conflicts of interest, and bias,
- Any technology they will be required to use to fulfill their duties, and
- Deciding issues of relevance to fulfill the duties of their roles.

\*Training materials must not rely on sex stereotypes and must promote impartial investigations and adjudications of formal complaints.

### Title IX Notice/Posting Requirements

- Notice of Title IX rights must be given to all employees, students and applicants
- Must be posted in a *prominent* location on the district's *website*, and In each *handbook* or catalogue that it makes available to persons entitled to notification
- Training materials must be posted online 7 years



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### Title IX Notices Must Include:

- Contact information for the Title IX Coordinator.
- A statement that the district does not discriminate on the basis of sex in the education program or activity that it operates, including in employment, and that it is required by Title IX and specifically Section 106.8(b) not to discriminate in such a manner.
- That inquiries about the application of Title IX and Section 106(b) may be referred to the Title IX Coordinator, to the Assistant Secretary of Education, or both.
- The district's complaint/grievance procedures and process, including:
  - how to report or file a complaint of sex discrimination,
  - how to report or file a complaint of sexual harassment, and
  - how the district will respond.



### Title IX Policies

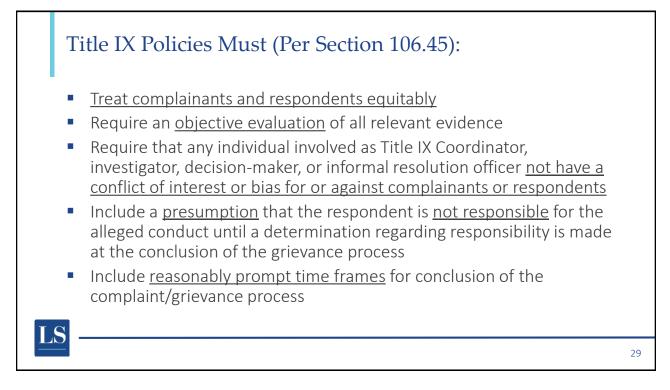
## Complaint/grievance procedures

must:

- Provide for the prompt and equitable resolution of student and employee complaints alleging any action that would be prohibited under Title IX, and
- Comply with the requirements of Section 106.45.







### Title IX Policies Must (Per Section 106.45):

- Describe the <u>range of possible disciplinary sanctions and remedies</u> or list the possible disciplinary sanctions and remedies that the district may implement following any determination of responsibility
- State the standard of evidence to be used to determine responsibility (i.e., preponderance of the evidence standard)
- Describe <u>appeal procedures</u>
- Describe <u>supportive measures</u> available to both parties
- Protect information protected under a legally recognized privilege (unless there is a wavier)

### The New Regulations Are NOT Retroactive



- The new regulations do NOT apply to any alleged sexual harassment that occurred prior to August 14, 2020
- The Rule governs how schools must respond to sexual harassment that allegedly occurs ON or AFTER August 14, 2020

### **Retaliation Prohibitions**

- Retaliation is prohibited against anyone who has attempted to participate in the Title IX process.
- The district cannot use the student conduct process as a way to avoid the Title IX complaint/grievance process.
- Retaliation complaints must be filed under the same complaint/grievance process.
- The district must keep the identities of the all involved parties confidential, unless disclosure is required by law or necessary to carry out Title IX proceedings.
- Exercising a First Amendment right is not retaliation.
- Charging an individual with making a false statement in bad faith during a Title IX process is not retaliation.

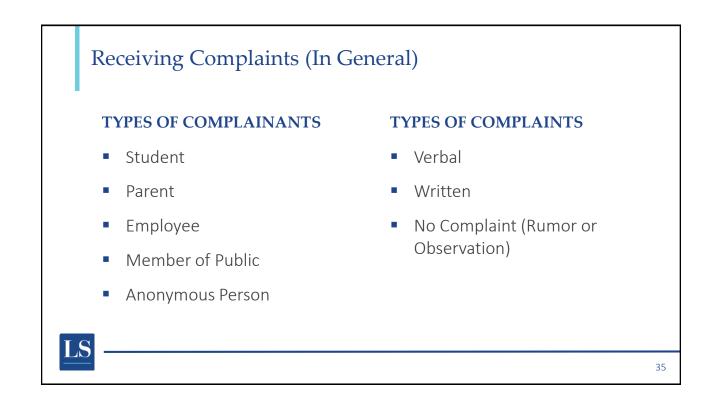


## Steps for Assessing and Processing Complaints Under Title IX



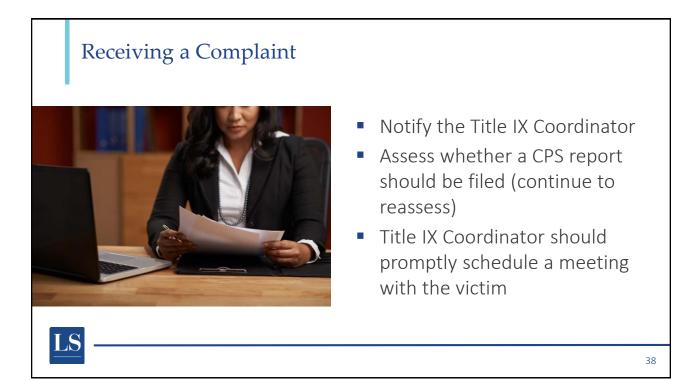
Step 1 Receiving and Assessing Complaints











### Contact the Victim/Complainant

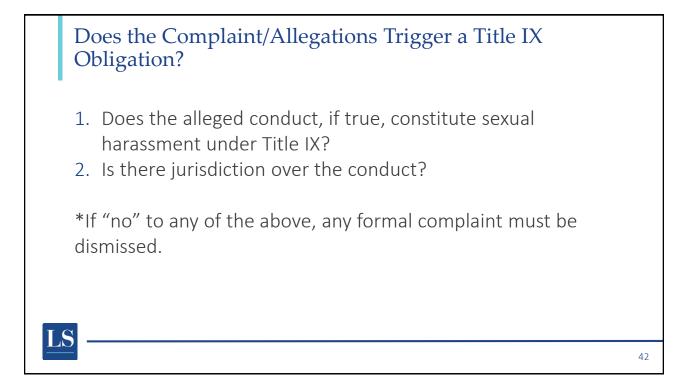
- Conduct initial discussion with complainant/victim to better understand the complaint and if it rises to the level of sexual harassment under Title IX
- Discuss options for supportive measures (discussed in Step 2)
- Explain options for filing a formal complaint with the District

### Initial Discussion With Victim/Complainant

- Ask open-ended questions
- Get complaint in writing or confirm allegations in writing if not already received
- Review policy against retaliation
- Do not promise confidentiality
- Determine whether matter can be resolved informally
- Listen and "hear" the concern



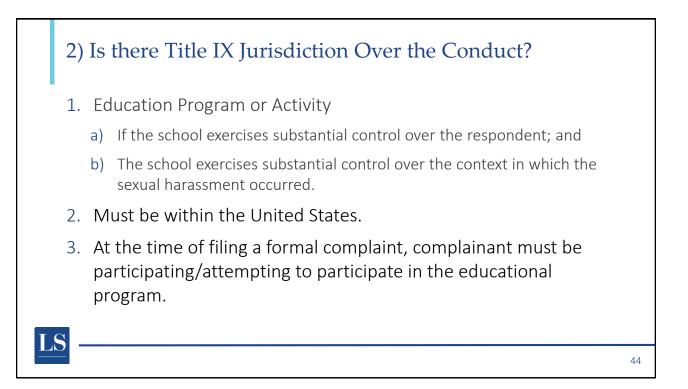


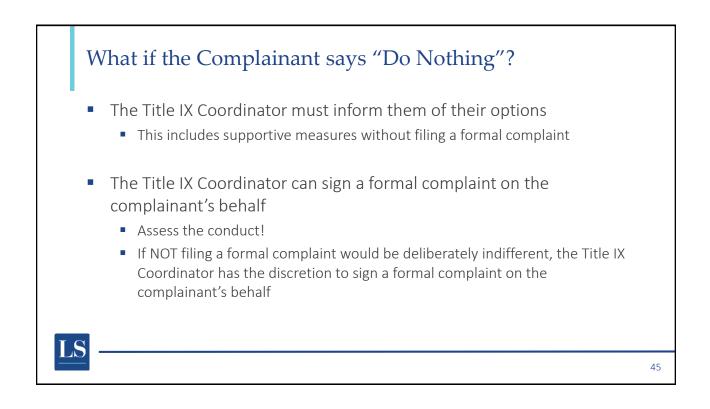


### 1) If the Alleged Conduct is True, Does it Rise to the Level of Sexual Harassment Under Title IX?

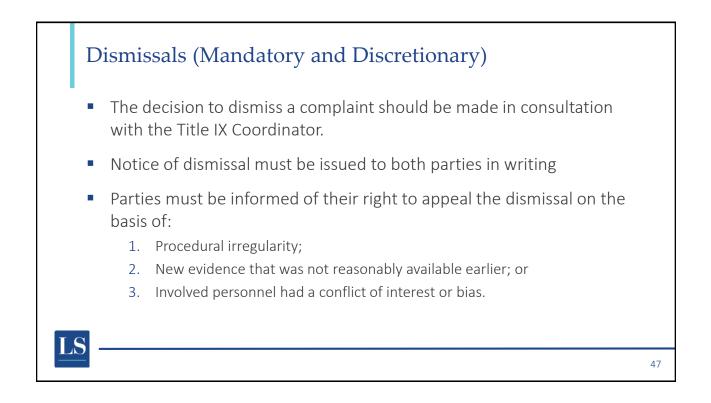
- Any employee conditioning the provision of an aid, benefit, or service on an individual's participation in unwelcome sexual conduct
- Any unwelcome conduct that a reasonable person would find so severe, pervasive and objectively offensive that it denies a person equal education access; OR
- Any instance of sexual assault, dating violence, domestic violence or stalking
- As defined in the Clery Act or Violence Against Women Act

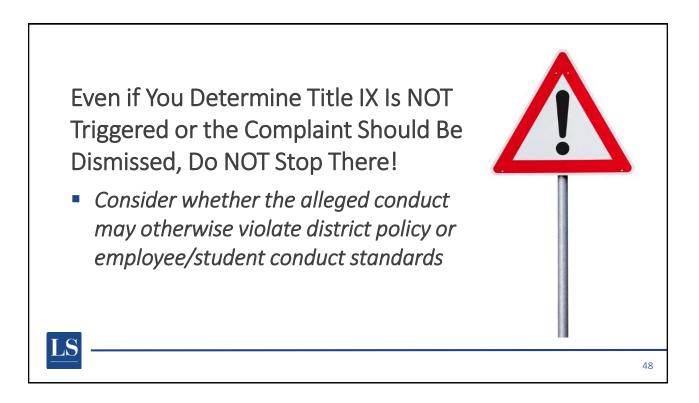
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# Discretionary Dismissals Complaints MAY be dismiss formal complaints, or any allegations there in if: A complainant notifies the Title IX Coordinator in writing that they would like to withdraw the formal complaint or any allegations therein; The respondent is no longer enrolled or employed by the district; or, Specific circumstances prevent the district from gathering evidence sufficient to reach a determination as to the formal complaint or allegations therein.







### **Urgent Considerations**



- Is there a threat of imminent harm to others?
- Was a crime potentially committed?
- Have mandated reporting obligations been triggered?

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### Supportive Measures

"A non-disciplinary, non-punitive individualized services offered [...] to the complainant or respondent before and after the filing of a formal complaint or where no formal complaint has been filed."

- Designed to restore or preserve equal access to the educational program without unreasonably burdening either party.
- Should be determine on a case-by-case basis
- Cannot be retaliatory



Examples:

- Counseling
- Medical services
- Academic support (e.g., extension of deadlines or other course adjustments)
- No contact orders
- Increased security
- Changed schedules (e.g., modification f work or class schedule)
- Leaves of absences (employees)
- Emergency removals in compliance with Title IX

### Document the implemented supportive measures, but <u>don't stop there</u>!



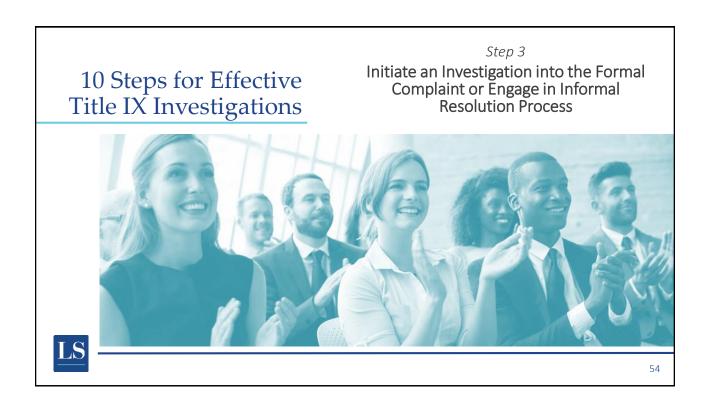
### **Emergency Removals (Students)**

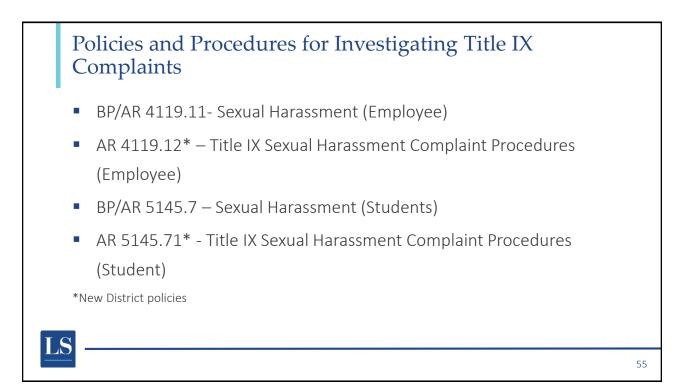
School districts are prohibited from disciplining a student for alleged sexual harassment until a full Title IX investigation has been completed.

EXCEPTION: An Emergency Removal

- Respondent must be an <u>immediate threat</u> to the physical health or safety of any student or individual;
- The immediate threat must arise from the allegations of sexual harassment;
- Respondent is provided with notice and an opportunity to challenge the decision immediately after removal.

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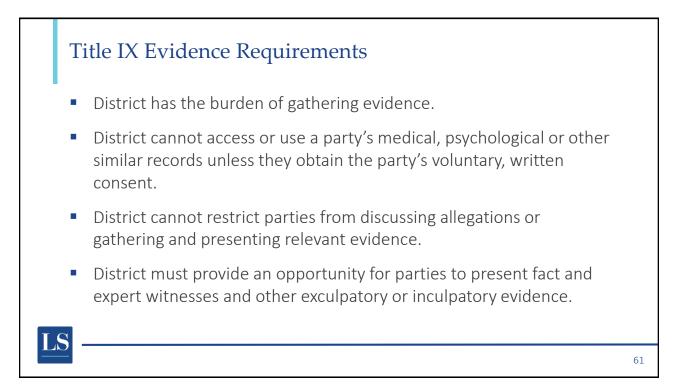


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# Informal Resolution Informal resolution is a process that does not involve a full investigation and adjudication. It can only be offered when: A formal complaint is filed; The school district has sent a written notice about the allegations and the informal resolution process; A written determination has not yet been made; and Both parties have provided voluntary, written consent to the process. Either party can withdraw from the informal resolution process at any time, and should be notified of this right. Cannot be used for allegations where an employee is alleged to have sexually harassed a student.







### SB 178 and the Penal Code



SB 178 instituted a clear, uniform warrant rule for electronic information, including data from:

- personal electronic devices
- emails
- digital documents
- text messages
- metadata
- location information

### SB 178 Exceptions

When you may search:

- Pursuant to warrant or wiretap order
- With specific consent of authorized possessor of device
- With specific consent of owner of device (only when device has been reported lost or stolen)
- In perceived emergency to prevent death or serious physical injury
- Device seems to be lost, stolen, or abandoned, and only to identify, verify, or contact device's owner or authorized possessor

All aspects of search must be reasonable

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### Child Pornography

- Call School Resource Officer, Police Department, or Safety & Security Department right away before touching anything
- Third party witness
- Track chain of custody

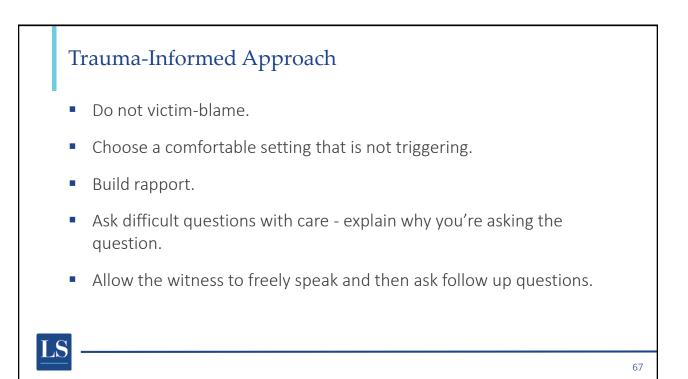
<u>Warning</u>: It is a state and federal crime to possess and/or distribute child pornography. There's no exception for school administrators or investigators.



### Witness Interviews

- Start with an outline of questions, but be flexible!
- Use the outline as more of a roadmap for issues you need to touch on with each witness.
- If there are a series of incidents, consider a linear roadmap.
- Keep in mind big picture goals.
- At the end, ask: Is there anything else?
- If possible, have a second administrator in the room

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### Interview Questions

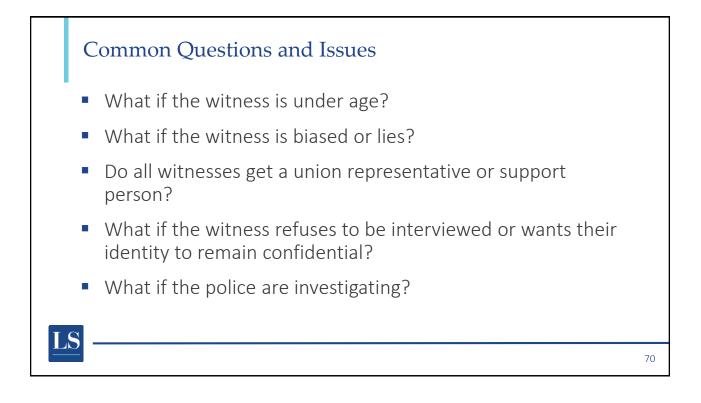
- "Did you tell anyone about what happened to you?"
- "Tell me how that made you feel."
- "Did you ever feel like this before?"
- "What was your thought process at that time?"
- "I'm asking you this to try to understand..."



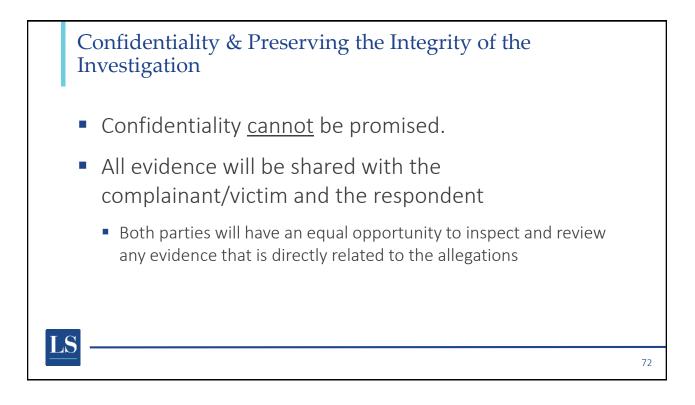
### Credibility Determinations

- 1. Demeanor;
- 2. Inherent plausibility;
- 3. Motive to lie;
- 4. Corroboration, or lack thereof;
- 5. Past record of conduct;
- 6. Opportunity and capacity to observe/actual knowledge;
- 7. Consistent or inconsistent statements;
- 8. Reputation for veracity or deceit; and
- 9. Bias.









## Lybarger/Spielbauer Warning/Rights



- Fifth Amendment Protection Against Self-Incrimination
- Spielbauer/Lybarger Warning Public employees may be compelled to answer potentially incriminating questions about their job performance as long as they are not required to waive the constitutional protections.

Fifth Amendment Rights for Students

- School cannot use student's silence during an investigation against them in a disciplinary proceeding as an admission of guilt.
- However, you may inform the student of the impact of withholding their side of the story.







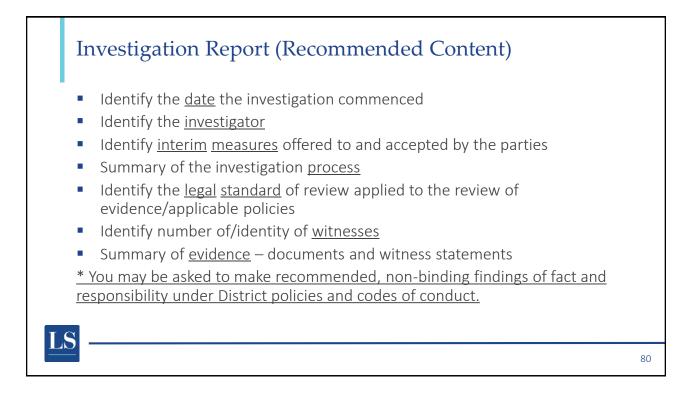
# Review of Evidence By the Parties Send the parties <u>any evidence</u> directly related to the allegations raised in the formal complaint, Includes evidence the district does not intend to rely upon in reaching its decision regarding responsibility Use of a <u>draft</u> investigation report or report of evidence Must be done prior to the completion of the investigation report Parties should be given at least <u>10 days</u> to respond to the evidence, which must be considered by the investigator \*The investigator should work with the Title IX Coordinator to securely transmit the evidence to the parties, and to assess whether redactions may be appropriate.



## **Investigation Report**

- The final investigation report should be prepared by the investigator and must <u>summarize relevant evidence</u>
- Parties must be offered the opportunity to provide a written response to the investigation report
- Must be sent to the parties at least 10 days before a written determination regarding responsibility is issued by the decision-maker.

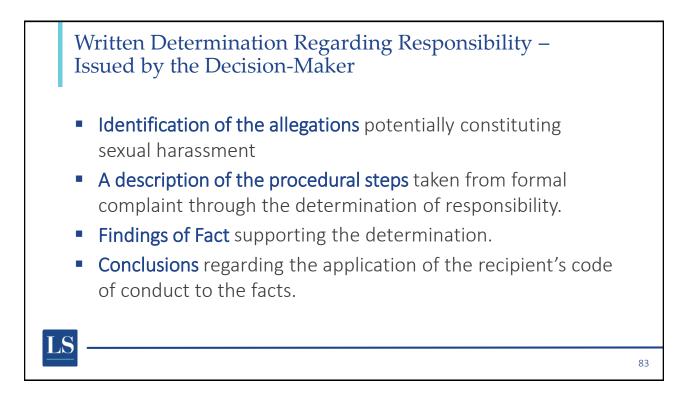
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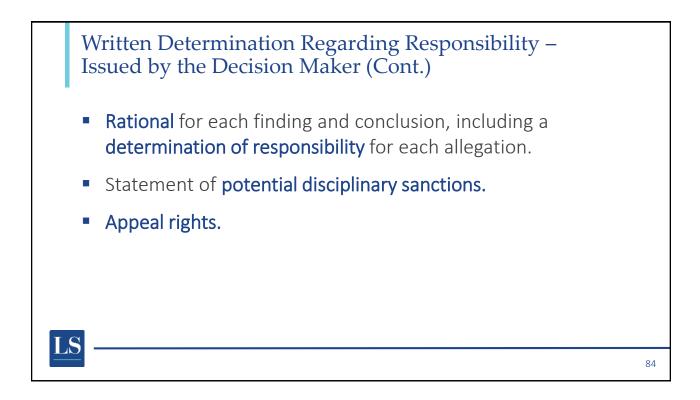




## Submission of Written Questions

- The decision-maker must allow parties the opportunity to submit written, <u>relevant</u> questions that they want to ask any other party or witness.
- Once the parties are provided with the answers, they are permitted to submit additional, limited follow-up questions from each party.
- Decision-maker determines relevancy, or explains why questions were deemed irrelevant
- Complainant's <u>sexual history</u> is irrelevant unless offered to prove someone else committed the conduct or for proof of consent







## Appeal Rights for Both Parties at the District

Parties may appeal the written determination on the following bases:

- 1. Procedural irregularity;
- 2. New evidence that was not reasonably available earlier;
- 3. Title IX personnel had a conflict of interest or bias.

\*Students/employees may also be afforded the right to file a complaint or an appeal with federal and/or state agencies (e.g., OCR, CDE, DFEH, EEOC).



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## Recordkeeping – Records Must Be Maintained for 7 Years

Formal Title IX Complaints:

- Any investigation of sexual harassment, including determinations regarding responsibility, recordings or transcripts of involved hearings, disciplinary sanctions imposed on the respondent, and remedies provided to the complainant
- Any appeal and the result therefrom
- Any informal resolution and the result therefrom



# Recordkeeping – Records Must Be Maintained for 7 Years Actual Knowledge But No Formal Title IX Complaint: Documentation of all actions, including any supportive measures implemented to demonstrate the response was not deliberately indifferent. Particular detail should be included if supportive measures are not offered to a complainant Training Materials: All training materials for Title IX Coordinators, investigators, decision-makers, and any person who facilitates an informal resolution process



## Loose Ends

- Is a Commission on Teacher Credentialing (CTC) report required?
- Have all mandated reporter duties have been satisfied if child abuse or neglect is at issue?
- What can be learned? Any evidence of a systemic issue?
- Would staff benefit from further training?
- <u>Be proactive</u>.









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## Presenter

## Stephanie M. White

## AT LOZANO SMITH

Stephanie White is a Partner in Lozano Smith's Walnut Creek Office. She is chair of the firm's Community College practice area and co-chair of the Title IX practice area. Ms. White represents California public school districts, county offices of education and community college districts in all aspects of education law. She specializes in Labor and Employment and student issues.



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